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3	FEDERAL COMMUNICATIONS COMMISSION 🐔 🔑 🕥
4	Washington, D.C. 20554
5	IN THE MATTER OF: MM DOCKET NO. 92-207
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7	DIXIE BROADCASTING, INCORPORATED
8	Decatur, Alabama
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24	DATE OF CONFERENCE: October 21, 1992 VOLUME: 1
25	PLACE OF CONFERENCE: Washington, D.C. PAGES: 1-21

1	Before the FEDERAL COMMUNICATIONS COMMISSION
2	Washington, D.C. 20554
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5	In the matter of:) MM Docket No. 92-207
6	Dixie Broadcasting, Incorporated) Decatur, Alabama)
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9	The above-entitled matter came on for prehearing
10	conference pursuant to notice before Judge Arthur I. Steinberg, Administrative Law Judge, at 2000 L Street, N.W.,
11	Washington, D.C., in Courtroom No. 3, on Wednesday, October 21, 1992 at 9:00 a.m.
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16	APPEARANCES:
17	On behalf of Mass Media Bureau:
18	GARY P. SCHONMAN, ESQUIRE JAMES W. SHOOK, ESQUIRE
19	Federal Communications Commission 2025 M Street, N.W.
20	Suite 7212 Washington, D.C. 20554
21	
22	On behalf of Dixie Broadcasting, Incorporated:
23	THOMAS SCHATTENFIELD, ESQUIRE GERALD P. McCARTIN, ESQUIRE
24	Arent, Fox, Kintner, Plotkin and Kahn 1050 Connecticut Avenue, N.W.
25	Washington, D.C. 20036-5339

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25	Conference Began: 9:10 a.m. Conference Ended: 9:40	a.m.	

1	PROCEEDINGS
2	JUDGE STEINBERG: This is a prehearing conference in MM
3	Docket No. 92-207 involving the applications of Dixie
4	Broadcasting, Incorporated for renewal of licenses of stations
5	WHOS/AM and WDRM/FM in Decatur, Alabama. The Commission
6	designated this case for hearing on September 3, 1992. By
7	oral release September 10, 1992, the Chief Administrative Law
8	Judge assigned the case to me and set the date of the hearing
9	for February 2, 1993. In accordance with the Commission's
10	policies for expediting the hearing process, the hearing date
11	was intended to be a firm date.
12	Let me take the appearances for the parties. For Dixie
13	Broadcasting, Incorporated?
14	MR. SCHATTENFIELD: Thomas Schattenfield and Gerald J.
15	McCartin
16	MR. McCARTIN: P.
17	MR. SCHATTENFIELD: P.
18	MR. McCARTIN: Gerald P. McCartin.
19	MR. SCHATTENFIELD: I usually call him McGibney, so I
20	was pretty Gerald P. McCartin, Arent, Fox, Kintner, Plotkin
21	and Kahn for Dixie Broadcasting.
22	JUDGE STEINBERG: For the Chief Mass Media Bureau?
23	MR. SHOOK: James Shook and Gary Schonman.
24	JUDGE STEINBERG: The only pleading that I have pending
25	at this time is a request for admissions of fact and genuiness

of documents filed by the Mass Media Bureau on October 2,

1992. A response was due to be filed on October 13, 1992, but

my records show that no response has been filed. First, is

this correct?

MR. McCARTIN: Yes, Your Honor. If I could speak to that issue for a second, just to bring you up-to-date on the status of that request. When we met with the Bureau last week, we discussed, among other things, that request and I apprised them that we had reviewed all the materials and believed that all of the filings essentially, which the request pertained to, were accurately copied and the request for admissions, except for a few pages, and I wanted to make sure that I had that accurate.

And I have since confirmed, at least from our file copies at our office, that with respect to seven of the people listed in one of the filings in February of 1992, there were a total of ten payroll records that were not in our file copy, but that were in the copy that were — that was attached to the request for admissions. And so what we need to do is to just look at the file copy as filed in the Commission's public reference room and verify that yes, in fact, for some reason, our copies in our office don't include pages that we filed. It was a huge document and it's probable that some pages weren't copied for our purposes, but were actually filed with the Commission.

And the names of the people are consistent with the names that we've listed in the filing, so I don't think there should be a problem. But we just have to button up that loose end. MR. SCHATTENFIELD: And then we will admit. MR. McCARTIN: Otherwise, we will permit every-Yeah. thing else that's in there. JUDGE STEINBERG: Okay. Now, according to the rule, you had ten days to respond and the ten days was up on October 13th. Of course -- it was up on the 12th, but the 13th -- the 12th was a holiday, so it carries over to the 13th. there's a little mailing time in there that I didn't calculate. MR. McCARTIN: I believe it's ten days plus three, and it would've been the 14th, which is the day that we met with the Bureau. JUDGE STEINBERG: Okay. Or -- okay. Now, this is a week later and I'm hearing this for the first time, because I was prepared to say since no response had been filed, no denials had been filed or anything pursuant to the rule, the matters are deemed to be admitted, and now you're telling me though that they're not because you're still checking. You should've let me know what was going on so that I -- you know, I'm sitting here saying, "Well, they didn't

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respond." It looks like a pretty straight forward request.

1	These are the documents and either they are or they aren't.
2	Okay. So basically, I'll give you to the end of the week,
3	until Friday, and then I want put something in writing.
4	MR. SCHATTENFIELD: It was our view, sir, after we met
5	with the Bureau, that we bring this to your attention today
6	and perhaps we should've filed something.
7	JUDGE STEINBERG: Okay. Let's say file something by
8	next Monday so you can have Friday you know, today, tomor-
9	row and Friday to do whatever remaining looking you have to
10	do.
11	MR. McCARTIN: Thank you.
12	JUDGE STEINBERG: Okay. Now, we get to sort of a
13	what I consider sort of a tricky, sensitive matter and that is
14	whether any discussions have taken place to see whether some-
15	thing short of a hearing is necessary to resolve this case and
16	I put that language in the my order prior to prehearing
17	conference to see how creative you guys could be and I'm just
18	wondering what, if any, discussions along that route have
19	taken place.
20	MR. SCHATTENFIELD: Yes, sir.
21	MR. SHOOK: We have had
22	MR. SCHATTENFIELD: Do you want to speak Mr. Shook
23	could tell it better than I this morning and I can't talk at
24	all.
25	MR. SHOOK: We have had such discussions. We both had

the Milton, Florida Case in mind and we would expect that that
was what you had in mind. There are four people at this point
that we have identified for depositions and we feel that
before there's any possibility of resolving this matter short
of hearing, that those depositions need to be taken.
We have tentative tentatively scheduled those
depositions for Tuesday, November 24 and Friday, December 4.
So we will not be in a position to make any decision, that the
matter could possibly be resolved short of hearing prior to
those dates.
JUDGE STEINBERG: Okay. Who are the four people?
MR. SHOOK: The four people are the station's general
manager, his wife
JUDGE STEINBERG: He's the guy that signed the
MR. SHOOK: He signed everything that we have.
MR. SCHATTENFIELD: Mack Bramlett is his name.
JUDGE STEINBERG: What's how do you Mack?
MR. SCHATTENFIELD: Mack, B-R I think it's Mack,
M-A-C-K, B-R-A-M-L-E-T-T.
JUDGE STEINBERG: B-R-A-M
MR. SCHATTENFIELD: L-E-T-T. He signed the document.
JUDGE STEINBERG: Okay. And who are the other people?
MR. SHOOK: His wife, one of their sons who presently
is working at the station in the capacity of an operations
manager, and the station sales manager. It may be that in

1	those when we depose those people, other names will come up
2	and we'll have to have some kind of further discovery. But at
3	this point, we believe we can cover most of the ground encom-
4	passed by the issues with those four people.
5	JUDGE STEINBERG: Okay. Are the depositions going to
6	be here or in Alabama?
7	MR. SHOOK: They're going to be here.
8	MR. SCHATTENFIELD: The Bureau asked that we bring them
9	here and we accommodated them. Very gra we were very gra-
LO	cious, Your Honor.
11	JUDGE STEINBERG: You usually are.
12	MR. SCHATTENFIELD: They didn't want to go to Alabama.
L3	I don't know why. Nothing against the state. They just
L 4	didn't have the funds. I didn't mean to slam Alabama.
L 5	JUDGE STEINBERG: Okay. So basically, something might
L 6	be possible, but you won't know until early next year.
L7	MR. SHOOK: Well, after the depositions, it is conceiv-
18	able that a motion for summary decision would be filed, in all
L 9	likelihood, by Dixie. Then, you know, we would have an oppor-
20	tunity to determine whether we should comment in favor of that
21	motion or oppose it.
22	JUDGE STEINBERG: Okay.
23	MR. SCHATTENFIELD: It was our feeling that, as Mr.
24	Shook correctly pointed out, we're not going to be rigid. If

we gave him the names of the people that we thought were

1 involved plus a couple more and they indicated that they found 2 more and they'd like to do that, I have no problem with that. 3 If, in fact, it turns out that we file for summary judgement 4 and the Bureau concurs based on what it knows, then we would 5 probably ask for a stay of the hearing dates. But we don't 6 know that until the depositions are taken. And whatever other 7 discovery they want to do. Now, let me just say to Mr. 8 JUDGE STEINBERG: Okay. 9 Schattenfield, you don't have to answer this if you don't want 10 to, and that is the question of relief pursuant to the dis-11 tress sale policy. I put that in the order prior to prehear-12 ing conference basically to alert you to the fact that it was 13 -- that such an option was available, which I'm sure you 14 already knew. And I think you can -- if my memory is correct, 15 I think you can elect to dispose of the stations pursuant to 16 distress sale -- what is it, any time before the hearing 17 commences? Or -- you know, this doesn't happen that often 18 anymore and I should've done -- I should've gone into my files 19 and refreshed my memory. Is it the election or the filing of 20 the papers that has to be done before the commencement of the 21 hearing? 22 MR. SHOOK: Well, certainly the election and then 23 generally, the -- you know, the Judge would say whether or not 24 he wanted the papers filed beforehand.

Now, the hearing -- the

JUDGE STEINBERG: Okay.

25

admissions session, which I've got scheduled for January 21st will be the formal --

MR. SHOOK: That would be the cut-off.

JUDGE STEINBERG: Yeah, that would be the formal commencement of the hearing. Of course, that is hearing stuff. We're admitting evidence and so I just wanted to alert you to that fact. But you know you have the option and if you don't want to get into any details, I'm not going to ask you to.

MR. SCHATTENFIELD: Your Honor, I've been down to the station. I went with some preconceived notions which proved to be totally inaccurate. I'm not arguing my case here, but that's not an option. This station is this man's life. He's done nothing since 1966 but work at this station. He doesn't take -- it's his life, so that's not an option that I think he could possibly take. He and his family, that's it.

JUDGE STEINBERG: Okay. Now, it seems to me that, from reading the hearing designation order, that this is sort of an ideal case for the submission of a stipulated set of facts. Now, it seems to me that there doesn't have to be a whole lot of live testimony or that the testimony can be narrowed down to very narrow areas and that a whole lot of the facts can be stipulated to. On such and such a date, the F.C.C. sent a letter. The letter said in pertinent part, this. An opposition was filed on such and such a date. The opposition in

part said this. You know, things along that line, facts that 1 2 aren't in controversy. And then we can basically put the 3 people up and have their explanations as to why they said 4 these things and just test that, that I don't need live witnesses to tell me on this date, this happened, and on that 5 date -- or even documents. It seems to me that you all could 6 7 get together. It's going to take a lot of work, but I think it's -- I think it's possible and it would be fruitful in that 8 9 we won't have a long hearing. I'll get to that later because 10 we don't have the resources to have a very long hearing. 11 This would be in Decatur. MR. SCHATTENFIELD: Is that 12 correct? 13 JUDGE STEINBERG: Yeah. But wait. We'll talk about 14 that as the last item. So I'd like you really to give serious 15 consideration to putting together a stipulated set of facts. 16 Also, I'd like to encourage the submission of everybody's 17 direct case in writing. If this quy's got an excuse or what-18 ever, put it in writing and that way it's there for everybody 19 to see and I think it'll make for a faster, cleaner hearing 20 because the Bureau can, in cross examination, can focus on just the points that they want to challenge or look into. 21 22 What I'm trying to say is, for my purposes, I don't 23 have to hear on the witness stand that something was filed on 24 such and such a date and I don't have to see the document. 25 You all can summarize the pertinent parts of the documents in

1	the stipulation and I'd like to very strongly encourage it and
2	I think it would make everybody in the long run, make
3	everybody's life a lot easier. So was that at all discussed
4	in your meeting?
5	MR. SHOOK: Perhaps indirectly in the sense that we
6	envisioned much of our case to consist of those documents that
7	form the basis for our request for admission of facts and
8	genuineness of documents and then it's up to Dixie to explain,
9	you know, how those documents came to be prepared and how the
10	representations therein came to be prepared.
11	JUDGE STEINBERG: Okay. Now, you wouldn't be adverse
12	to working with them on a stipulation, would you?
13	MR. SHOOK: I don't think we would.
14	MR. SCHATTENFIELD: The only when we met, I brought
15	up some people that I'd like as live witnesses if we should
16	reach the hearing and that's still in the hopper. We disagree
17	as to whether it's germane and we'll work that out. We I
18	don't want to argue my case. That's my problem. But
19	JUDGE STEINBERG: Yeah, don't. I don't want to have
20	argument
21	MR. SCHATTENFIELD: That's why I'm not doing it.
22	JUDGE STEINBERG: Because I'll tell you, one of the
23	reasons is I'm not I'm not familiar enough with the facts
24	at this stage to be able to even understand your arguments
25	because this is I read the hearing designation order over

and when I got the case, I read it over again, and I'm not intimately familiar with all the facts in there yet. You know, obviously by the hearing, I probably will be.

MR. SCHATTENFIELD: At any rate --

JUDGE STEINBERG: But I don't have to for today.

MR. SCHATTENFIELD: At any rate, there was some discussion of that and I think the Bureau indicated they thought that that testimony could go in in writing and that's where it is now. There are people, especially for Decatur, that I would like to present. But there's been no determination yet. And we will cooperate. I think we -- we're cooperative people.

JUDGE STEINBERG: Yeah, I can't -- you know, I can't encourage it too strongly. I really believe that this is -- this is an ideal case for that and that we can -- we can -- if we need live witnesses, we can put the live witnesses on and just have testimony in very narrow areas. There's another possibility and that is after the depositions are taken, I presume that you're going to -- that Dixie is going to elicit testimony during the depositions, also. It's not just going to be the Bureau. Perhaps put in -- you can put in sections of the depositions in lieu of live testimony. If there's a fact that you want brought out and the Bureau contests it or can't stipulate to it, then that would be something for live testimony. But I would anticipate that would be like, you

know, very narrow areas. To me, the whole -- this whole thing revolves around 2 3 the explanations that are going to be offered for the various 4 statements and the statements are obviously there. ters, the pleadings, whatever, they say what they say and it's 5 just a matter of testing the explanations, so I -- I think. 6 7 But then there's the E.E.O. issue, which is something we --MR. SCHATTENFIELD: Can we go off the record for a 8 9 minute? Because I -- there's something that I think we talked about and I can't remember what the resolution was. 10 11 JUDGE STEINBERG: Okay. Let's go off the record. 12 (Off the record.) 13 (On the record.) 14 JUDGE STEINBERG: We're back on the record. Now, we've 15 had -- let me see. We've discussed the four depositions and 16 the possible -- more discovery that might lead from those. 17 Are there any -- is there any other contemplated discovery? 18 It is conceivable that we would have a MR. SHOOK: 19 request for production of documents that, you know, that we 20 haven't fully thought through, but there may be some other 21 documents that we would want to look at. Were we to do that, 22 we would initiate something relatively soon. 23 Okay. Mr. Schattenfield, and you're JUDGE STEINBERG: 24 just basically going to rely on the depositions of the people 25 to -- well, obviously they're your people, or most of them are

your people, and so you don't have to depose them. You could just talk to them. But you'll basically develop evidence during the depositions, too.

MR. SCHATTENFIELD: There might be a couple of people I'll want -- the Bureau and we have differing views as to the validity of certain approaches and -- which is what I was alluding to before -- and it might be -- I don't know yet, but I can say this, that I think we will be able to cooperate fully with the Bureau and the Bureau with us. We have no wish to make this a federal case, although it is already.

JUDGE STEINBERG: Okay. Let me just -- you both have -- actually everybody in this room has heard this before. Maybe Mr. Schonman hasn't. But with regard to discovery, I would request that you make a good faith attempt to work out any differences that you might have among yourselves. A serious and genuine effort should be made to reach a compromise with each other if you do disagree.

Please don't come to me for a ruling on a discovery -on a discovery matter without first attempting to reach an
agreement yourselves. Only if you can't reach an agreement,
if there's a complete inability to reach an agreement or an
accommodation, then come to me for a ruling. I don't want you
-- and this happened in another case that we were involved in,
which will remain nameless, where all sorts of discovery
requests and motions to compel and this and that were filed in

1	the first instance without bothering to just try to reach an
2	accommodation. Basically, pick up the phone, talk it out. If
3	you can't talk it out, if you can't reach an agreement, then
4	file something with me.
5	Okay. Now, the final thing that I want to discuss is
6	for planning purposes. I'll tell you candidly, we don't have
7	hardly any money and hardly any travel funds. If this case
8	does go to hearing, it can't last more than Tuesday,
9	Wednesday, Thursday, Friday because there's no money available
10	for it to go any longer and if we have to squeeze ten wit-
11	nesses in four days, we'll just be working real late.
12	MR. SCHATTENFIELD: That's my time of day, sir.
13	JUDGE STEINBERG: I know it's your time of day, so
14	we'll start real early, which is my time of day.
15	MR. SCHATTENFIELD: Well, we'll get together and talk
16	about it.
17	JUDGE STEINBERG: Okay. Do you have is there any
18	kind of estimate that you may be able to give me as to how
19	many witnesses you think will be presented or how many days
20	you think the hearing will go? Because Judge Stirmer asked me
21	to ask you because we've got to ask for money.
22	MR. SCHATTENFIELD: We've identified those four people
23	and I don't know that there'll be any more than that. From
24	the Bureau's standpoint, they would have to see for them-
25	selves. And as we told them, if anybody else surfaces, then

it's other one. But the four I don't even know if we'll
use the whole four. Once their depositions are taken, it
might be that one or two will be all I'll need and then I
might do some community type things, but I that's up in the
air at this point because I don't know whether that's relevant
in these kind of cases.
JUDGE STEINBERG: I don't
MR. SCHATTENFIELD: I'm not sure. I'm not sure.
JUDGE STEINBERG: I don't think it is, but we can
but we can argue about that if you propose it. You mean
community witnesses testifying as to how great the station is?
MR. SCHATTENFIELD: Well, we
JUDGE STEINBERG: I think in misrepresentation type
cases, it can't be mitigated by something like that.
MR. SCHATTENFIELD: I think you're right.
JUDGE STEINBERG: I think there are old cases that say
that.
MR. SCHATTENFIELD: I think you're right, but that's
not exactly what I had in mind. But we'll cross that bridge
when we get to it.
JUDGE STEINBERG: This was another reason why I
encouraged the use of depositions and stipulation instead of
live witnesses, is because of the money problem and if we have
the problem, the Bureau's got the problem.
MR. SHOOK: Your Honor, we don't have any, you know,

1 | witnesses in mind for our rebuttal case, other than those 2 people who we would depose. JUDGE STEINBERG: Okay. And again, if we can just 3 4 concentrate on very narrow areas of testimony, that would 5 shorten everything, too. And then there's another thing I'm 6 going to throw out which you can think about and that is the 7 possibility of moving the hearing to Washington so that at least the government won't be using travel funds. 8 9 puts a burden on the station in terms of having its people 10 absent from the station while they travel to Washington to 11 testify and these are small stations, I presume. 12 Small stations, small time. MR. SCHATTENFIELD: 13 JUDGE STEINBERG: And so it might be a case of accom-14 modating their schedules. In other words, moving -- maybe we 15 can't have everybody on February 2nd because the station can't 16 afford to have everybody missing at the same time. We encoun-17 tered this in that other case where we -- maybe we can have a 18 session one day and then skip a day and then another day in 19 Washington. That's something, you know, I can't order. 20 can't say, "The hearing will be held in Washington," because it's Commission policy to have renewal hearings in the field. 21 I can't. 22 23 MR. SCHATTENFIELD: In the Longmont case --24 JUDGE STEINBERG: That was different.

That was different?

MR. SCHATTENFIELD:

25

Don't ask me how, but I'll JUDGE STEINBERG: Yeah. 1 think -- I mean, if you ask me how, you have to let me have 2 time to think about how it was different. 3 MR. SCHATTENFIELD: Because I wanted it out there. Ι 4 lost that one. JUDGE STEINBERG: Well, it was because of the community 6 That's the only aspect that would've been out 7 witnesses. That was a compara -- that's why. That was a compara-8 tive renewal and the straight comparative stuff is held in 9 10 Washington and the renewal stuff is usually held out in the field, but everybody agreed to have as you see here. 11 thing like that which is as good as I can do on the spur of 12 13 the moment. I'll accept that. 14 MR. SCHATTENFIELD: JUDGE STEINBERG: Which I think is pretty -- is pretty 15 16 But I'm saying I don't think I can direct that the 17 hearing be held in Washington. But that's something that if 18 you can reach an agreement on and have a joint request that 19 the hearing be moved here, you know, I'm willing to accom-20 modate the schedules of the perspective witnesses. 21 But again, I also want everything to be -- the issues 22 or the questions remaining for the hearing from live witnesses 23 to be narrowed down to the greatest extent possible, even if 24 it's here. But that's something you might want to explore 25 between yourselves. Okay. I'm finished with the things that

I wanted to discuss. Is there anything that you want to 2 discuss? 3 MR. SHOOK: There's nothing we need to discuss, Your 4 Honor. Then I think we can recess 5 JUDGE STEINBERG: Okav. until the next -- our next scheduled meeting would be the 6 7 January 21st admissions session. If you need a conference 8 before that date, let me know and I'll schedule another --9 first I'll try to talk you out of it and then if I can't talk 10 you out of it, I'll schedule another conference. 11 MR. SCHATTENFIELD: The only thing I can think of is 12 that assuming that the depositions satisfied the Bureau, I 13 would think instead of filing something, we could have a short 14 conference to put it -- to ask for a stay of the hearing date 15 so that the motion for summary judgement can be filed, which 16 we might file anyhow. 17 JUDGE STEINBERG: Okay. Why don't we cross that bridge 18 when we come to it? I think that this is something -- maybe 19 after the depositions, the Bureau will probably need a period 20 of time to reflect upon what happened and then maybe you can 21 discuss it at that time with Bureau counsel and see which way 22 they're leaning and then if -- we'll have another conference 23 if necessary. 24 I have to take a lot of leave otherwise I'm going to 25 lose it and I haven't firmed up my plans as to when I'm going

1	to take it. But if it's a question of coming in for a I'm
2	not going anywhere. But if it's a question of coming in just,
3	you know, for a conference, I'm more than willing to do that,
4	especially if it's going to expedite something. Okay. Then
5	we'll stand in recess until the next time that we convene.
6	Thank you very much.
7	(Whereupon, at 9:40 a.m. on Wednesday, October 21,
8	1992, the prehearing conference adjourned.)
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1	CERTIFICATE OF REPORTER, TRANSCRIBER AND PROOFREADER
2	
3	<u>Dixie Broadcasting, Incorporated</u> Name of Hearing
4	MM 92-207 Docket No.
5	
6	Washington, D.C. Place of Hearing
7	Wednesday, October 21, 1992 Date of Hearing
8	
9	The the understand de besche continue that the forester
LO	We, the undersigned, do hereby certify that the foregoing pages, numbers 1 through 21, inclusive, are the true, accurate
L1	and complete transcript prepared from the reporting by Marykae Fleishman in attendance at the above identified hearing, in
12	accordance with applicable provisions of the current Federal Communications Commission's professional verbatim reporting
13	and transcription Statement of Work and have verified the accuracy of the transcript by (1) comparing the typewritten
_	transcript against the reporting or recording accomplished at
L4 	the hearing and (2) comparing the final proofed typewritten transcript against the reporting or recording accomplished at
15	the hearing or conference.
16	
L7	
L8	10/30/92 Maruhal Flushman
19	Date Marykae Fleishman, Transcriber
20	Free State Reporting, Inc.
21	10/30/92 Sinda McCabe
22	Date Linda McCabe, Proofreader Free State Reporting, Inc.
23	1 120/02 Marilan Flushing
24	Date Marykae Fleishman, Reporter
25	Free State Reporting, Inc.